

Kadaltilla

Adelaide Park Lands Authority



BOARD MEETING AGENDA

Thursday, 17 July 2025 at 4.30 pm
Colonel Light Room, Adelaide Town Hall

Kadaltilla / Adelaide Park Lands Authority

Board Meeting Agenda, Thursday, 17 July 2025 at 4.30 pm
Colonel Light Room, Adelaide Town Hall

Membership	The Lord Mayor 4 other members appointed by the Council 5 members appointed by the Minister for Planning
Quorum	6
Presiding Member	The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith
Deputy Presiding Member	Elinor Walker
Board Members	Kirsty Bevan Allison Bretones Ashley Halliday Justyna Jochym Stephanie Johnston Warwick Keates Mitzi Nam Councillor Keiran Snape
Proxy Board Members	Councillor Henry Davis, for Councillor Keiran Snape Dennis Rigney, for Mitzi Nam Sarah Russo, for Stephanie Johnston

Agenda

1. Welcome and Opening

1.1 Acknowledgement of Country

At the opening of the Board Meeting, the Board member presiding will state:

'Kadaltilla / Adelaide Park Lands Authority acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.'

1.2 Apologies

Board Member - Justyna Jochym

1.3 Confirmation of Minutes

That the Minutes of the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 26 June 2025 be taken as read and be confirmed as an accurate record of proceedings.

2. Conflict of Interest

3. Presiding Member Report (verbal)

4. Deputations

Nil

5. Items for Board Discussion and Decision

5.1 North Adelaide Public Golf Course Act 2025 11 - 26

5.2 Tentative List Submission for World Heritage Bid for Adelaide and its Rural Settlement
Landscapes - Progress Report 27 - 31

6. Items for Noting

Nil

7. Other Business

8. Meeting Close

Kadaltilla

Adelaide Park Lands Authority



BOARD MEETING MINUTES

Thursday, 26 June 2025

Colonel Light Room, Adelaide Town Hall

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Kadaltilla / Adelaide Park Lands Authority

Board Meeting Minutes, Thursday, 26 June 2025, at 4.31 pm

Colonel Light Room, Adelaide Town Hall

Present:

Presiding Member	The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith
Deputy Presiding Member	Elinor Walker
Board Members	Kirsty Bevan
	Allison Bretones
	Ashley Halliday
	Stephanie Johnston
	Warwick Keates
	Mitzi Nam

1 Welcome and Opening

1.1 Acknowledgement of Country

At the opening of the Board Meeting, the Presiding Member, The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith stated:

‘Kadaltilla / Adelaide Park Lands Authority acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.’

1.2 Apologies

Board Member - Justyna Jochym

Board Member - Councillor Keiran Snape

1.3 Confirmation of Minutes

Board Decision

Moved by Ashley Halliday,

Seconded by Elinor Walker -

That the Minutes of the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 22 May 2025 be taken as read and be confirmed as an accurate record of proceedings.

Carried

2 Conflict of Interest

Nil

3 Presiding Member Report (verbal)

The Presiding Member provided a verbal report indicating that:

- On 24 June 2025, Minister Nick Champion, adopted the Adelaide Park Lands Management Strategy – Towards 2036 (APLMS) without amendment, which we are advised will be laid before both Houses of Parliament in August 2025.
- This now means the APLMS Towards 2036 comes into effect in August. Updated content will be published on both the City of Adelaide and Kadaltilla websites, and a copy will be available for

public inspection at the City of Adelaide Customer Centre.

- In accordance with *section 18(14) of the Adelaide Park Lands Act 2005*, a comprehensive review of the APLMS will be due August 2030.

Warwick Keates entered the Colonel Light Room at 4.33pm

- On 17 June 2025, the State Government introduced new Legislation via the *North Adelaide Public Golf Course Bill 2025* to the House of Assembly.
- The purpose of the legislation is to facilitate the development of a new North Adelaide Golf Course, to provide for its ongoing use as a championship golf course and public facility, and for other purposes.
- The new North Adelaide Public Golf Course will be constructed on an area including Possum Park / Pirltawardli (Park 1), location of the current golf course, as well as John E Brown Park (Park 27A), located to the West of Park 1, across War Memorial Drive.
- The State Government did not engage with Council in the development of its legislation, nor did it forewarn Council of its tabling in Parliament.
- The Bill does remove a series of processes across multiple acts relating to development process through the *Planning, Development and Infrastructure Act* with all development categorised as Deemed to Satisfy Development and not requiring approval or having appeal rights and does not require compliance with the *Local Government Act* or the *Adelaide Park Lands Act*.
- The Bill does provide a clause (Clause 9) for Consultation requirements and protocol, which provides the opportunity to the City of Adelaide to provide the Minister with a statement outlining the matters relating to the project that the Council would like to be consulted on.
- The Administration is yet to have been provided with any concept plans in relation to the North Adelaide Golf Course redevelopment but remains in discussions with the State Government.

Mitzi Nam entered the Colonel Light Room at 4.37pm

- Correspondence received regarding 2025 bp Adelaide Grand Final designated area
- Ms Rushbrook has written to the Kadaltilla to bring attention to her recent correspondence to the South Australian Motor Sport Board. She requests that the north–south fence across Wakefield Street be realigned so that it does not extend across the garden verges of the residential properties at 317 and 319 Wakefield Street.
- The Lord Mayor has written to Ms Rushbrook and informed her that this matter will be considered by the Kadaltilla Board meeting Thursday 26 June 2025.

Discussion ensued

Motion without Notice

Stephanie Johnston – MWN - *North Adelaide Public Golf Course Bill 2025*

It was then –

Moved by Stephanie Johnston,
Seconded by Kirsty Bevan -

That the Kadaltilla / Adelaide Park Lands Authority:

1. Authorises the Presiding Member to write to the Premier and the Minister to express the Board's concerns regarding the *North Adelaide Public Golf Course Bill 2025*. The Board notes that the Bill overrides existing legislation, including the *Adelaide Park Lands Act 2005*, and raises particular concerns about:
 - the lack of clarity regarding potential impacts on public access
 - the significant loss of regulated and significant trees
 - the impact of built form and infrastructure
 - the possible provision for tourist or residential accommodation on the Adelaide Park Lands and
 - The lack of consultation with Kadaltilla / Adelaide Park Lands Authority in the process
2. Strongly urges the Minister to engage with all the considerations the City of Adelaide puts forward

as part of the consultation clause considered in the *North Adelaide Public Golf Course Bill 2025*.

3. Requests the Minister to consult with Kadaltilla / Adelaide Park Lands Authority in the development of the North Adelaide Public Golf Course.

Carried

4 Deputations

Nil

5 Items for Board Discussion and Decision

5.1 External Presentation - 2025 bp Adelaide Grand Final

Presenter:

- Mark Warren, Chief Executive Officer, South Australian Motor Sport Board
- Nathan Cayzer, Event Design & Infrastructure Manager, South Australian Motor Sport Board

Precis of Item

A presentation was given to provide the Kadaltilla Board information relating to the proposed declarations on the 2025 bp Adelaide Grand Final.

Undertaking

Ilia Houridis, Director City Shaping, gave an undertaking to investigate utilising appropriate materials, treatments and alignments in reference to the asphalt replacement.

5.2 2025 bp Adelaide Grand Final - South Australian Motor Sport Board Event Consultation

Discussion ensued

It was then –

Moved by Elinor Walker,
Seconded by Allison Bretones -

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES THE STATE GOVERNMENT AND COUNCIL:

That the Kadaltilla / Adelaide Park Lands Authority:

1. Notes the Declaration of the proposed Declared Area, Declared Period and Prescribed Works Period for the purpose of conducting the 2025 bp Adelaide Grand Final event, as contained in this report.
2. Authorises the Presiding Member to write to the Chief Executive Officer of the South Australian Motor Sport Board on behalf of Kadaltilla with its feedback to the 2025 bp Adelaide Grand Final consultation as follows:
 - 2.1. Work collaboratively to pursue greening and tree canopy increase in Victoria Park / Pakapakanthi (Park 16) in line with the Master Plan.
 - 2.2. Ensure the use of or the reinstatement of permeable pathways.
 - 2.3. Request further exploration to increase access to the bikeways and pathways and further promote access considerations to members of the public, during the Prescribed Works Period.
 - 2.4. Investigates legacy infrastructure in keeping with the Victoria Park Master Plan and intentions of the Adelaide Park Lands Management Strategy.
3. Notes that Kadaltilla / Adelaide Park Lands Authority's advice will be presented to the City Community and Culture Committee on Tuesday 1 July 2025.

With the consent of the mover, seconder and the meeting, the motion was varied by the addition of the following:

- 2.5. Investigate opportunities to enhance year round commercial activation of Park Land tenancies
- 2.6. Ensure community concerns around impact or damage to public realm are addressed.

The motion, as varied, was then put and carried

5.3 External Presentation - Gantry Sign on Sir Donald Bradman Drive

Presenter:

- Michael Davis, Principal Urban Planning Advisor, Department of Infrastructure and Transport

Technical advisor:

- Hoa Nguyen, Mott MacDonald consultancy

Precis of Item

A presentation was given to brief Kadaltilla on the need for and seek views on the proposed construction of a Variable Messaging Sign (VMS) on Sir Donald Bradman Drive as part of the River Torrens to Darlington (T2D) Project.

5.4 External Presentation - Peppermint Park (Park 18) and Pelzer Park (Park 19) Community Sports Building Early Advice Prior to Design

Presenter:

- Matt Neagle, Director Stakeholders, Adelaide City Football Club
- Angelo Carrozza, President, Adelaide City Football Club

Precis of Item

A presentation was given by the Adelaide City Football Club to seek comments and advice from the Kadaltilla / Adelaide Park Lands Authority Board Members on the Lessee's proposed redevelopment of the community buildings located in Peppermint Park / Wita Wirra (Park 18) and Pelzer Park / Pityarilla (Park 19).

5.5 Golden Wattle Park / Mirnu Wirra (Park 21 West) - Lease Consultation Findings

Discussion ensued during which Kirsty Bevan and Elinor Walker left the Colonel Light Room at 7.04 pm and re-entered at 7.05 pm

It was then –

Moved by Ashley Halliday,
Seconded by Elinor Walker -

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Kadaltilla / Adelaide Park Lands Authority:

1. Notes the findings of the public consultation on the draft 21-year Park Lands Community Lease Agreement between the City of Adelaide and the Adelaide Community Sports and Recreation Association for the community sports facilities at Golden Wattle Park / Mirnu Wirra (Park 21 West) as contained in Attachment A to Item 5.5 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 26 June 2025.
2. Notes the tracked changes to the draft 21-year Park Lands Community Lease Agreement between the City of Adelaide and the Adelaide Community Sports and Recreation Association in response to public consultation as contained in Attachment B to Item 5.5 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 26 June 2025.
3. Supports the 21-year Park Lands Community Lease Agreement between the City of Adelaide and the Adelaide Community Sports and Recreation Association for the community sports facilities at Golden Wattle Park / Mirnu Wirra (Park 21 West) as contained in Attachment C to Item 5.5 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 26 June 2025, for the purpose of being placed before both Houses of Parliament.
4. Supports the Detailed Design of the Park Lands Community Building at Golden Wattle Park / Mirnu Wirra (Park 21 West) as contained in Attachment D to Item 5.5 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 26 June 2025.

Carried

5.6 South Park Lands Creek – Open Channel Stormwater Projects

Discussion ensued during which Allison Bretones left the Colonel Light Room at 7.07 pm and re-entered at 7.09 pm

It was then –

Moved by Warwick Keates,
Seconded by Kirsty Bevan -

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Kadaltilla / Adelaide Park Lands Authority:

1. Supports the preferred concept design options for Pelzer Park / Pityarilla (Park 19) - Option 2 (Riffles and Bank Rehabilitation) and Blue Gum Park / Kurangga (Park 20) - Option 3 (Channel realignment and backfilling) through to detailed design, as contained in Attachment A to Item 5.6 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 26 June 2025.
2. Notes that the Administration will provide further updates to Kadaltilla as the design progresses.

Carried

6 Items for Noting

6.1 Adelaide Aquatic Centre Redevelopment Update

Discussion ensued

It was then –

Moved by Stephanie Johnston,
Seconded by Mitzi Nam –

That the Kadaltilla / Adelaide Park Lands Authority:

1. Notes the Total Fixed Price Contract of \$14,144,480 (GST Exclusive) for the Council Funded Works for the Adelaide Aquatic Centre Development in Denise Norton Park / Pardipardinyilla (Park 2).
2. Notes the correspondence received from the Clerk of the House of Assembly, Mr Rick Crump (Attachment A) and the Clerk of the Legislative Council, Mr Chris Schwarz (Attachment B) confirming that the 42-Year Park Lands Lease was tabled in both Houses of Parliament on 6 March 2025, and that no Notice of Motion for a disallowance of the grant of lease – pursuant to section 21 of the *Adelaide Park Lands Act 2005* – was given in either House of Parliament before the time for such a resolution ended on 4 June 2025.
3. Notes the ongoing work of Administration, which includes:
 - 3.1. future engagement with Barton Terrace West residents on a proposed tree planting plan (during Q1 of 2025-26); and
 - 3.2. the development of a landscape design for the open space and tree buffer zone south of the Adelaide Aquatic Centre and adjacent Barton Terrace West and a report back to Council.
4. Notes the community oval renders as contained in Attachment C to Item 6.1 [Adelaide Aquatic Centre Redevelopment Update] on the Agenda for the meeting of Kadaltilla / Adelaide Park Lands Authority held on 26 June 2025.

Carried

7 Other Business

The Lord Mayor announced to the Board that news has now been received that the legislation for the *North Adelaide Public Golf Course Bill 2025* has now passed in parliament.

Closure

The meeting closed at 7.15 pm

The Lord Mayor, Dr Jane Lomax-Smith

Presiding Member

Kadaltilla / Adelaide Park Lands Authority

Documents Attached:

5.1 - External Presentation - 2025 bp Adelaide Grand Final - PowerPoint presentation

5.3 - External Presentation - Gantry Sign on Sir Donald Bradman Drive – PowerPoint presentation



Adelaide Park Lands Authority

North Adelaide Public Golf Course Act 2025

**Thursday, 17 July 2025
Board Meeting**

Author:
Ilia Houridis, Director City
Shaping

Public

Purpose of Presentation

The purpose of the presentation is to provide Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) with a briefing on the recent background related to the engagement between the Government of South Australia (Government), through the Department for Premier and Cabinet (DPC) on the progress of the proposal to bring LIV Golf into the city through the redevelopment of the North Adelaide Golf Course.

The presentation outlines key consultation clauses from within the recently assented *North Adelaide Public Golf Course Act 2025* (the Act) and the opportunities for the City of Adelaide to engage or be engaged in consultation with the Government.

There are no provisions in the Act for engagement with Kadaltilla.

Finally, the presentation outlines key themes and the next steps that will be undertaken by Council's Administration to progress its understanding of the project and what, if any opportunities will be afforded to Council through those consultation protocols.

Recommendation

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES THE STATE GOVERNMENT AND COUNCIL:

That the Kadaltilla / Adelaide Park Lands Authority:

1. Notes the content of the presentation relating to the *North Adelaide Public Golf Course Act 2025*.

- END OF REPORT -

Kadaltilla

Adelaide Park Lands Authority

North Adelaide Public Golf Course Act 2025

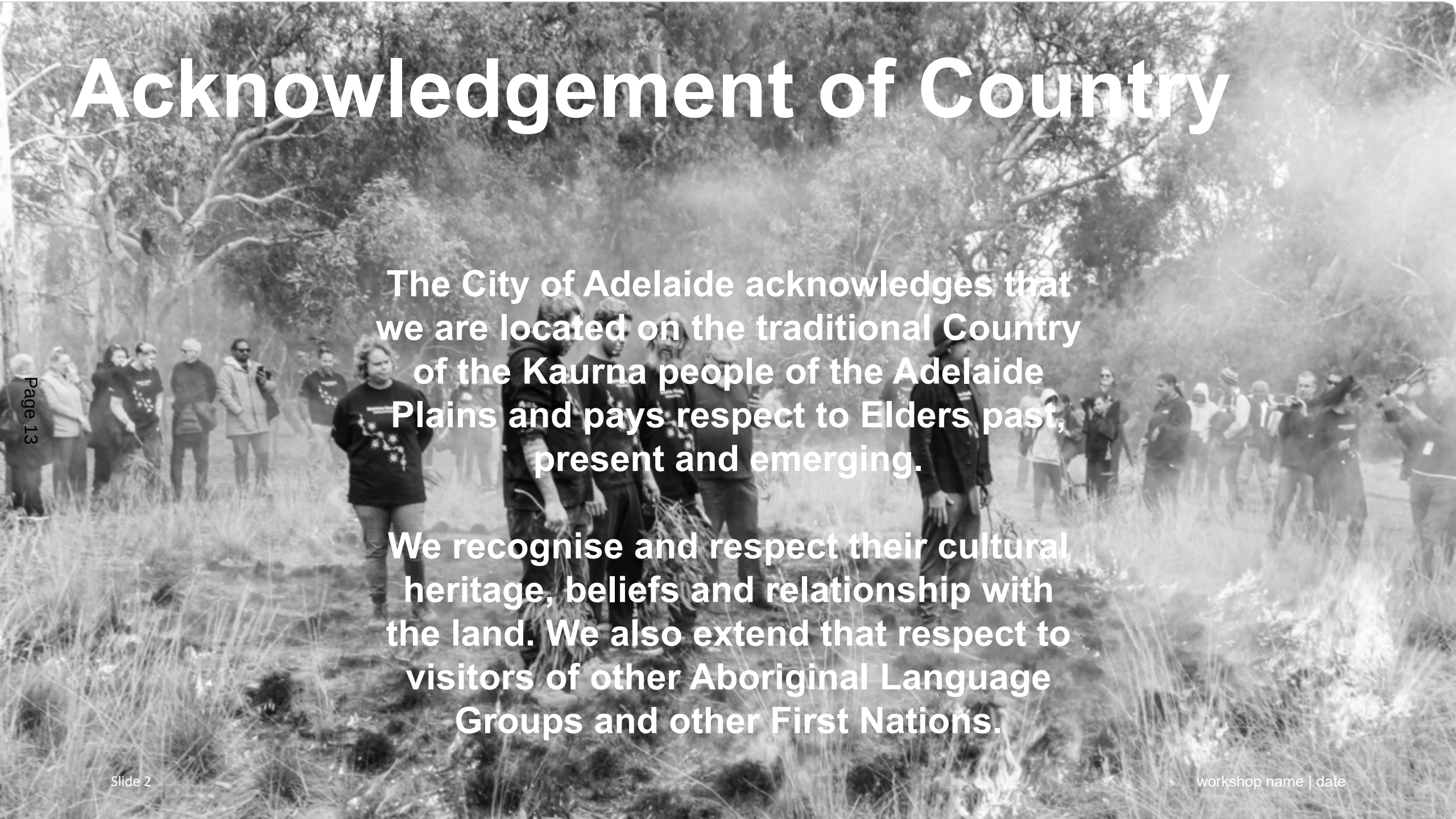
Presentation on progress regarding the State Government's proposal to develop the North Adelaide Public Golf Course

City Shaping
Ilia Houridis, Director

Kadaltilla
Adelaide Park Lands Authority



Acknowledgement of Country



The City of Adelaide acknowledges that we are located on the traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past, present and emerging.

We recognise and respect their cultural heritage, beliefs and relationship with the land. We also extend that respect to visitors of other Aboriginal Language Groups and other First Nations.

Background

- On 16 February 2025 the Premier announced an aspiration to bring the LIV Golf event to the North Adelaide Golf Club in the Adelaide Park Lands.
- On Monday 24 February 2025, on the invitation of the Lord Mayor, the Premier provided the Elected Members a confidential briefing on the proposal to bring LIV Golf to the City at the North Adelaide Golf Club (NAGC).
- At its meeting on 25 February 2025, Council resolved to negotiate.
- Between February and 16 June 2025, the Administration progressed negotiations and had tabled a draft MoU and draft Lease for consideration by DPC.
- On 25 March 2025, Administration provided a progress report on negotiations with the Government of South Australia via a CEO Briefing and in line with recommendation 5 of the resolution of Council of 25 February 2025.



Background

- In line with the resolution of Council, Administration continued to seek progress on all matters related to the development of the NAGC. At no time has the GoSA shared its plan, a formal schedule or work program, commitment to an MoU, Lease or similar interest, nor the announcement of the Legislation.
- On Tuesday 17 June 2025, the State Government announced and then introduced the *North Adelaide Public Golf Course Bill 2025*.
- The Administration progressed a series of amendments for consideration, reflecting Council's decision of 25 February 2025.
- Several amendments were put forward by the Greens and the Liberals, noting only two amendments from Minister Bourke and Ms Connie Bonaros MP were accepted.
- The Bill passed into legislation on Thursday 26 June 2025.
- On Thursday 3 July 2025 as printed in The South Australian Government Gazette, the Governor assented the Bill into Legislation.
- The *North Adelaide Public Golf Course Act 2025* (The Act) to facilitate the development of a new North Adelaide Golf Course, to provide for its ongoing use as a championship golf course and public facility, and for other purposes.



Aboriginal Heritage Act 1988 - Consultation

- Pursuant to section 10 of the Act: “The Aboriginal Heritage Act 1988 (SA) applies in relation to any Aboriginal sites, objects or remains (within the meaning of that Act) found on or under any land in the course of the carrying out of the project site or the support zones.”
- Without the Minister’s authorisation, it is an offence in the Aboriginal Heritage Act 1988 (SA):
 - S21 to excavate land for the purposes of uncovering Aboriginal sites, objects and remains (together, heritage),
 - S23 to damage, disturb or interfere with Aboriginal heritage.



Aboriginal Heritage Act 1988 - Consultation

- DPC is seeking Ministerial Authorisation via consultation under sections 21 and 23 of the Aboriginal Heritage Act 1988 (SA). The consultation is being conducted through the [yourSay website](#) and submissions must be received by 31 July 2025.
- The Consultation includes a map of the [application area](#), which reflects the potential 'Project Site' referenced in the Act.
- Administration is finalising an archaeological survey of the Adelaide Park Lands as part of its commitments under the National Heritage Management Plan.
- Administration will prepare a submission to the consultation. The submission will be Administrative due to timeframes and a copy will be circulated post-submission.



Consultation Requirements

The Act provides 3 distinct clauses for Consultation:

- S5 – Project Site
- S7 – Preparations for handover of project site
- S9 – Consultation requirements and protocol



Consultation Protocol

Consultation with Council

Part 3—Carrying out the project

9—Consultation requirements and protocol

(1) The Minister—

- (a) must ensure that Adelaide City Council are (whether before or after the commencement of this Act) given an opportunity to provide the Minister with a statement outlining the matters relating to the project that the Council would like to be consulted on; and
- (b) having regard to the statement provided by the Council, must determine a consultation protocol (containing such requirements as the Minister thinks fit) and ensure that the Adelaide City Council is consulted in relation to the project at such times and in such manner as the Minister has determined in the consultation protocol.

(2) This section applies in addition to any other provision of this Act requiring the Minister to undertake consultation (but despite other laws—see section 12).



Discussion

To frame the statement outlining the matters relating to the project that the Council would like to be consulted on to the Minister in line with Clause 9(1)(a), Administration has proposed the following themes:

- 1. General**
- 2. Handover Date**
- 3. Asset Classifications and Value**
- 4. Operation of the Public Golf Course**
- 5. Future of Park Lands, Vesting and Designation**

Under Section 9 the Minister will determine a consultation protocol which will include the timing and manner in which the Minister will consult.



General

CONCEPT DESIGN

- Course Elements
 - Championship Course – 18 holes
 - Short Course – 9 holes
 - Driving Range and Mini Golf – John E Brown Park (Park 27A)
 - Par 3 Course
 - Built form
- Loss of Significant Trees Minimised
- Construction Program



Handover Date

- Cancellation of Leases and Licences
- Possession and Control of the Project Site

Council must on or before the handover day vacate and handover possession and control of the project site to the Minister.

- Notice Period

The Minister must before designating a handover day undertake consultation with the Council in relation to the handover of the project site.



Operation of the Public Golf Course

OPERATIONS

- Operating Model

While the Act (Section 18) requires that the North Adelaide Golf Course (NAGC) must continue to operate as a public golf course, there is no visibility of the proposed operating model in the short, medium or longer term. This is a key issue for Council in the light of the handover provisions of the Act (Section 7) which require Council to vacate and handover possession and control of the project site to the Minister.



Future of Park Lands, Vesting and Designation

- Land Designation

Council seeks to understand the immediate and longer term position of the State Government with regard to:

- Section 8 – *on the handover day the whole of the project site ... is vested in the designated Minister in an estate in fee simple by operation of this section.*
- Section 16 – *The Minister may in order to implement leasing or such other arrangements as may be agreed between the Minister and the Adelaide City Council.*
- The ongoing designation of Parks 1 and 27A as Adelaide Park Lands.

- Lease and Lease Terms

Council seeks to understand whether the State Government has any appetite for a leasing arrangement with Council for ongoing operation of a public golf course.



Next Steps

1. Further CEO Briefing prior to Council on 22 July 2025.
2. Report to Council proposed for 22 July 2025

To formalise Council's Statement outlining the matters relating to the project that the Council would like to be consulted on.

Thank You.



Kadaltilla

Adelaide Park Lands Authority

Tentative List Submission for World Heritage Bid for Adelaide and its Rural Settlement Landscapes - Progress Report

Public

**Thursday, 17 July 2025
Board Meeting**

Author: Sarah Gilmour,
Associate Director Park
Lands, Policy & Sustainability

Purpose

The purpose of this report is to provide an update on the progress of the Tentative List Submission for the World Heritage Bid for Adelaide and its Rural Settlement Landscapes (Tentative List Submission).

It focuses on the remaining tasks required prior to submission to the State Government:

- Review, amend and approve the portions of the Tentative List Submission relating to Aboriginal and Torres Strait Islander history by First Nations communities.
- Engage with and receive Consent to lodge the Tentative List Submission from the Aboriginal and Torres Strait Islander communities whose lands may one day form part of the World Heritage property.

Additional background to these tasks was provided to the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) on 22 May 2025 ([Link 1](#)).

The process must adhere to the principles of Free Prior and Informed Consent (FPIC). A summary of FPIC was provided to the Kadaltilla at its meeting held on 27 March 2025 ([Link 2](#)).

Administration has engaged SA Native Title Services (SANTS) to facilitate engagement with Aboriginal and Torres Strait Islander communities. Early indications from the engagement are that the timeframe for Consent, if it is to be provided, may result in the Tentative List Submission being made in February 2027 rather than February 2026 to provide a longer timeframe for relationship building.

The Tentative List Submission engagement is also being informed by the City of Adelaide's work with Deloitte / Yamagigu Consulting (yamagigu) to develop recommendations for an Aboriginal Engagement Framework for Council processes.

Recommendation

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL

That the Kadaltilla / Adelaide Park Lands Authority:

1. Receives the report as contained in Item 5.2 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 17 July 2025.
 2. Notes that through the engagement with First Nations people under the principles of Free, Prior and Informed Consent, an indication was provided that Consent for the World Heritage Bid Tentative List Submission may require a longer timeframe for relationship building which may result in the project timeframe for submission being February 2027 rather than February 2026.
-

Implications

Adelaide Park Lands Management Strategy 2015-2025	Adelaide Park Lands Management Strategy 2015-2025 Outcome - The Park Lands are valued as a National Heritage site worthy of World Heritage Listing Action 1 – Secure a commitment to pursue World Heritage listing Action 2 – Develop the case for World Heritage listing.
2023-2028 Strategic Plan	Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan Strategic Plan Alignment – Cultural Value Objective 1.4 Champion the development of World Heritage listing nomination Initiative 1.4 Regularly review World Heritage listing submission progress Measure of Success 1.4 State Government support for World Heritage listing submission by 2026
City of Adelaide Strategies	Achieving world heritage listing for the Adelaide Park Lands and City Layout aligns with the City of Adelaide Strategic Plan 2024-2028, Kadaltilla Strategic Plan 2023-2028, the Heritage Strategy 2021-2036 and the Adelaide Park Lands National Heritage Management Plan.
Policy	Not as a result of this report
Consultation	Work has commenced on engagement and FPIC processes with the support of SA Native Title Services (SANTS). As previously reported, the Kaurna Yerta Aboriginal Corporation (KYAC) has indicated a lead role in the FPIC process for the World Heritage Bid and has provided early Consent for the project.
Resource	Not as a result of this report
Risk / Legal / Legislative	The World Heritage listing process is contingent on Aboriginal and Torres Strait Islander's Consent through the FPIC process. The City of Adelaide has commenced consultation and Consent processes. In the circumstance that Traditional Owners do not Consent to the Tentative List Submission, the Submission will not be accepted by the Australian Government for consideration.
Design	The World Heritage Listing supports the principles of Good Design, including: - Context – Good design is contextual because it responds to the surrounding environment and contributes to the existing quality and future character of a place. - Value – Good design adds value by creating desirable places that promote community and local investment and enhance social and cultural value. The National Heritage Management Plan (NHMP) for the Adelaide Park Lands and City Layout includes a policy of pursuing World Heritage Listing for the Adelaide Park Lands and City Layout as a place of outstanding universal value.
Opportunities	Opportunities created through World Heritage listing include: - Improved understanding and recognition of the significance of Adelaide and its rural settlement landscapes. - Global profile and cultural tourism business and international investment attraction. - Creating a shared narrative about First Nations culture and history that aligns with colonial settlement. - Greater levels of protection for the Adelaide Park Lands and City Layout.
City of Adelaide Budget Allocation	The City of Adelaide's 2025/26 Annual Business Plan and Budget adopted on 24 June 2025 includes a strategic project allocation of \$178,000 for the World Heritage project.

Capital Infrastructure Projects	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	The Mount Lofty Consortium (the Consortium) has noted that there is approximately \$60,000 remaining in a fund set up by the Consortium to contribute towards the ongoing development of the World Heritage bid. Until there is clarity in the World Heritage Governance arrangements, this funding is being retained by the Consortium (Adelaide Hills Council). There is no external funding source currently committed or allocated to the project. Funding opportunities will be identified in the process and sought from partners. On 21 March 2025, the City of Adelaide made an application under the Federal Government's First Nations Heritage Grants Program Round 2 for a project to update the National Heritage Values of the Adelaide Park Lands and City Layout to include Kaurna heritage values. If successful, this work will inform the World Heritage Bid (post Tentative List Submission) and strengthen National heritage protections for Aboriginal and Torres Strait Islander heritage. Successful applicants were due to be announced by June 2025 but are not yet known.

Discussion

Background

1. The purpose of this report is to provide an update on the progress of the Tentative List Submission for the World Heritage Bid for Adelaide and its Rural Settlement Landscapes (Tentative List Submission).
2. It focuses on the remaining tasks required prior to submission to the State Government:
 - 2.1. Review, amend and approve the portions relating to Aboriginal and Torres Strait Islander history by First Nations communities.
 - 2.2. Engage with and receive Consent to lodge the Tentative List Submission from the Aboriginal and Torres Strait Islander communities whose lands may one day form part of the World Heritage property.
3. Additional background to these tasks was provided to the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) on 22 May 2025 ([Link 1](#)).
4. To be included on Australia's Tentative List, a Tentative List Submission must have the support of the State and Federal Government and Consent from Traditional Owners.
5. Administration has engaged SA Native Title Services (SANTS) to facilitate engagement with Aboriginal and Torres Strait Islander communities.
6. This engagement is also being informed by the City of Adelaide's work with Deloitte / Yamagigu Consulting (yamagigu) to develop an Aboriginal Engagement Framework for Council processes.

First Nations Engagement

7. On 17 June 2025, SANTS, on behalf of the City of Adelaide, facilitated an information session with representatives of Aboriginal communities within the identified World Heritage Bid areas including:
 - 7.1. Kaurna Yerta Aboriginal Corporation (KYAC)
 - 7.2. First Peoples of the River Murray and Mallee #2
 - 7.3. Ngadjuri Nation Aboriginal Corporation
 - 7.4. Ngarrindjeri Aboriginal Corporation
 - 7.5. Peramangk Aboriginal Corporation
 - 7.6. River Murray and Mallee Aboriginal Corporation
8. Narungga Nation Aboriginal Corporation was invited to attend the information session however was unavailable.
9. The session was attended in part by members of the Administration to provide an overview of the project including a briefing from Duncan Marshall AM on the global context of UNESCO World Heritage and Free, Prior and Informed Consent as it relates to World Heritage.
10. SANTS facilitated a closed session with First Nations representatives to discuss the information received. It is understood that from this session:
 - 10.1. First Nations representatives will discuss the project within their communities as a precursor to larger workshops for the broader communities focussing on truth-telling and reconciliation.
 - 10.2. Attendance by Administration has been requested at the initial community sessions which will require travel to the regions by the project team.
 - 10.3. Broader community works are tentatively being planned to occur before the September 2025 Board update pending the availability of First Nations communities.
 - 10.4. Early indications from the engagement are that the timeframe for Consent, if it is to be provided, may result in the Tentative List Submission being made in February 2027 rather than February 2026 to provide a longer timeframe for relationship building.
11. Administration has commenced, with SANTS' anthropologist, an early review of the Tentative List Submission provided to the Board on 22 May 2025 ([Link 1](#)) with a view to incorporating feedback from First Nations engagement sessions as it is made available.

Aligned Activity

12. In May 2025 yamagigu met with two Executive Members of the Kaurna Yerta Aboriginal Corporation (KYAC), members of the City of Adelaide Reconciliation Committee and held internal workshops with employees across the City of Adelaide.

13. On 16 June 2025 yamagigu attended the City of Adelaide's Executive Meeting to update on the engagement process.
14. A further session with the KYAC Board is planned for July 2025, with the recommendations report due for completion by August 2025.

Next Steps

15. Next steps for the project are summarised as follows:
 - 15.1. The City of Adelaide has allocated \$178,000 to the World Heritage Project in the 2025/26 Annual Business Plan and Budget endorsed by Council on 24 June 2025.
 - 15.2. Administration has reviewed resourcing and is commencing recruitment for a World Heritage Project Officer to assist with promotion, engagement and project management of the World Heritage Bid Tentative List Submission in 2025/26.
 - 15.3. Administration is working with SANTS to receive the feedback from the information session with First Nations people and to plan further engagements.
 - 15.4. Administration is planning a series of correspondences including to:
 - 15.4.1. Confirm State and Federal Government in principle support for the World Heritage bid and Tentative List Submission contingent on Aboriginal and Torres Strait Islander Consent.
 - 15.4.2. Update local governments that are party to the Tentative List Submission part of the World Heritage bid project.
 - 15.4.3. Inform local government areas where the City of Adelaide with the support of SANTS, is working with First Nations communities.
 - 15.5. Administration is continuing to progress work to refine research and attribute mapping undertaken through the heritage internship project for the purpose of clarifying the areas that may one day form part of the World Heritage area.

Data and Supporting Information

Link 1 – [Agenda - Kadaltilla / Adelaide Park Lands Authority Meeting - Thursday, 22 May 2025](#)

Link 2 – [Agenda – Kadaltilla / Adelaide Park Lands Authority Meeting – Thursday, 27 March 2025](#)

Attachments

Nil

- END OF REPORT -